Managing Sexual Misconduct
Grievance Procedure

- Amy Dickerson
- Jennifer Smith
Agenda

• Welcome and Introductions (9:00 a.m. – 9:15 a.m)
• SAIC Policy (9:15 a.m.-10:00 a.m.)
• Trauma-Informed Response (10:00 a.m.-10:30 a.m.)
• Grievance Procedures (10:30 a.m. -11:30 a.m.)
• Serving Impartially (11:30-noon)
• Lunch Break (noon-1 p.m.)
• Scenarios (1:00 p.m. - 2:00 p.m.)
• Mock Hearing (2:00 p.m. - 4:00 p.m.)
Welcome and Introductions
# Learning Outcomes

<table>
<thead>
<tr>
<th>Understanding</th>
<th>Understanding SAIC Policies for Addressing Sexual Misconduct</th>
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<tbody>
<tr>
<td>Implementing</td>
<td>Implementing SAIC Policies in a manner that complies with the relevant law</td>
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<tr>
<td>Applying</td>
<td>Applying policies and laws to common situations</td>
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SAIC Policy
Sexual Misconduct Under Title IX Policy

• Key Definitions
• Scope
Affirmative Consent:

“Consent is the communication of an affirmative, conscious, and freely-made decision by each participant to engage in agreed upon forms of sexual contact. Consent requires an outward demonstration, through understandable words or actions that conveys a clear willingness to engage in sexual contact.”
Sexual Misconduct Under Title IX Policy

Affirmative Consent

• Not inferred from silence, passivity, or lack of resistance
• Not inferred from relationship status
Sexual Misconduct Under Title IX Policy

Affirmative Consent

• Consent to one form of sexual contact does not constitute consent to any other form of sexual contact
• Dress does not constitute consent
Affirmative Consent

- Ability to consent:
  - Incapacitation
    - Sleep, unconsciousness, intermittent consciousness, disability
  - Minor (under 17 years of age)
Sexual Misconduct Under Title IX Policy

Affirmative Consent

- Withdrawal of Consent
- Outward Demonstration Required
Sexual Misconduct Under Title IX Policy

Programs and Activities
• In-person and online educational instruction
• Employment
• Research activities
• Extracurricular activities
• Residence life
• Dining services
• Performances
• Community engagement and outreach programs
• All on-property conduct
• Off-property conduct at SAIC events
Sexual Misconduct Under Title IX Policy

Confidentiality

- Nurses in Health Services
- Counseling Services
- Confidential Advisor
- Hearing Procedures
Sexual Misconduct Under Title IX Policy

Reporting Obligations
• All SAIC employees (excluding Confidential Resources)
• SAIC Student Teaching Assistants
• Resident Advisors
Sexual Misconduct Under Title IX Policy

Decision Makers

- **Student Respondent**: VP and Dean of Student Affairs or Designee as Chair of Student Conduct Board
- **Faculty Respondent**: Dean of Faculty and VP for Academic Affairs or Designee
- **Staff Respondent**: Chief Human Resources Officer or Designee
Sexual Misconduct Under VAWA Policy

Policy Prohibiting Sexual Assault, Domestic Violence, Dating Violence and Stalking

• Key Definitions
• Scope
Sexual Misconduct Under VAWA Policy

- Sexual Assault
  - Sexual Intercourse Without Consent
  - Sexual Contact Without Consent
- Domestic Violence
- Dating Violence
- Stalking
- Retaliation
Sexual Misconduct Under VAWA Policy

- Affirmative Consent
- *Same Definition as Title IX Policy*
Sexual Misconduct Under VAWA Policy

Confidentiality

- Nurses in Health Services
- Counseling Services
- Confidential Advisor
- Hearing Procedures
Sexual Misconduct Under VAWA Policy

Reporting Obligations

• All AIC and SAIC employees (excluding Confidential Resources)
• SAIC Student Teaching Assistants
• Resident Advisors
Sexual Misconduct Under VAWA Policy

Decision Makers

- **Student Respondent:** VP and Dean of Student Affairs (following convening of Student Conduct Meeting)
- **Faculty Respondent:** Dean of Faculty and VP for Academic Affairs
- **Staff Respondent:** Chief Human Resources Officer
Consensual Romantic or Sexual Relationships Policy

• Undergraduate Relationships
• Graduate Relationships (Supervisory or Evaluative Authority?)
• Student-Student Relationships (Supervisory or Evaluative Authority)?
Consensual Romantic or Sexual Relationships Policy

• Impact on Unwelcome Determination
• Impact on Consent Determination
Non-Discrimination Statement

“The Art Institute of Chicago, including both the school and the museum, is committed to providing an inclusive and welcoming environment for its students, visitors, faculty, and staff, and to ensuring that educational and employment decisions are based on an individual’s abilities and qualifications. The Art Institute of Chicago does not tolerate unlawful discrimination based on race, color, sex, marital status, religion, national origin, disability, age, sexual orientation, gender identity, military or former military status, or any other status protected by federal, state or local law, in its programs and activities, public accommodations or employment practices.”
Discrimination Harassment Retaliation Policy

Prohibits retaliation against anyone reporting or participating, or thought to have reported or participated in, an allegation, an investigation, or proceeding regarding discrimination or harassment, regardless of whether any discrimination or harassment is substantiated.
Trauma-Informed Response
Trauma Pendulum Swing

Obama-era guidance supported a trauma-informed, victim-centric approach

Trump-era rules did not prohibit trauma-informed training/processes but noted that misuse can violate rules

- At least some courts have agreed with this approach

Biden-era – return to support for trauma-informed approach; caution regarding victim-centric approach
What is Trauma?
An emotional response to a terrible event

- Complex Trauma?
- Repetitive and Continuous in nature

Trauma has real and lasting effects on the brain, if we understand this, we can collect better evidence while also providing a safe environment to parties.
Practical Tips – Trauma

1. Acknowledge pain/difficult situation
   - “It’s ok if you can’t remember every detail. We will just focus on what you can recall.”
   - “I can tell this is difficult for you, I can give you a little time.”

2. Do not demand starting at the beginning & providing every detail

3. Ask open ended questions
The brain’s response to trauma

- Prefrontal Cortex
- Hippocampus
- Amygdala
• If your determination approach assumes all sexual violence matters have a common denominator or follow a universal narrative, you may improperly prioritize those who fit that narrative and, even inadvertently, further marginalize those who are already vulnerable.

Grace Kyungwon Hong, AAUP, Intersectional and Anticarceral Approaches to Sexual Violence in the Academy
Impact on Effective Response

Department of Justice, Identifying and Preventing Gender Bias in Law Enforcement Response to Sexual Assault and Domestic Violence

• We all have explicit and implicit biases, including stereotypes about gender roles, sexual assault, and domestic violence
• Such bias can undermine the effectiveness of a response to reports
Impacts of Trauma

Trauma – Understanding impact

- Disorganized recall/processing
- Difficulty making decisions; may change mind about wanting to make a complaint or go to police

Trauma – Counter-intuitive “victim” behavior

- Demeanor (crying, rage, calm, unresponsive)
- Limited effort to resist during event
- Questioning self (“why didn’t I,” “maybe my fault”)
- Delayed reporting . . . recantation
AVOID

Victim blaming

Accusing

Judging
INSTEAD....

• Did you say anything in response?
• What prompted you to come forward now?
• Did you do anything else?
• Questions about going to hospital or police – relevant to the investigation?
Trauma in Practice

- Effects of trauma should not be used against a party – to diminish credibility
- Avoid using trauma information as a substitute for evidence or to bolster credibility

2019 ATIXA Position Statement: Trauma-Informed Training and the Neurbiology of Trauma
<table>
<thead>
<tr>
<th><strong>Avoid</strong></th>
<th>Avoid biases against respondents, too</th>
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<tbody>
<tr>
<td><strong>Use</strong></td>
<td>Use similar questioning techniques</td>
</tr>
<tr>
<td><strong>Remember</strong></td>
<td>Remember that respondents may also experience stress and trauma</td>
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Emotions

- Silence is ok
- Allow breaks
- Sympathy is ok (within reason/neutral) – “I can tell this is hard” “I’m sorry this is difficult”
- Remember equality not equity is goal for processes
Examples of Impacts

• Memory improves over time
• Impacts on affect—smiling, laughing, stoic
Grievance Procedures
Decision-Maker Responsibilities - Title IX Policy

- Review evidence collected during the investigation
- Oversee hearing and live cross
- Make relevancy determinations
- Make independent judgment on responsibility and sanctions
What You’ll Receive – Title IX Policy

• Formal complaint
• All relevant evidence gathered during the investigation
• Investigative report
• Written responses submitted by parties
Independent Judgment – Title IX Policy

• Make an independent judgement in objectively evaluating the relevant evidence to reach a determination regarding responsibility
Elements of a Live Hearing – Title IX Policy

- Notice
- Process
- Cross Fundamentals
- Relevance Decisions
- Advisors Role
- Technology
In Person (One Room)

In Person (Separate)

Virtual
Party Statements

Direct Questioning

Cross Examination

Closing Statement
Hearing Procedures – Title IX Policy

- Requirement to rule on relevancy
- Set clear expectations
- Consider confidentiality concerns
Live Hearing Tips – Title IX Policy

- Meeting prior to the hearing
- Using a script
- Maintaining decorum
- Taking breaks
- Asking questions
Important part of truth seeking partly because of live, in-the-moment nature and because conducted by someone whose purposes is to advance one side’s perspective.
Cross Examination – Title IX Policy

- Not for the protection only of respondents
- Both parties’ advisors may direct decisionmaker’s attention to implausibility, inconsistency, unreliability, ulterior motives, lack of credibility
Cross Examination – Title IX Policy

- An advisor may appear and conduct cross examination even when the party does not appear.
- If neither the party nor the advisor appear, a recipient-provided advisor must cross examine appearing party.
- Third-party cross examination insufficient.
Cross: How & Where? - Title IX Policy

• Close-ended questions
• Advisor asks other party and any witnesses all relevant questions and follow-up questions
• Conducted directly, orally, and in real time by advisor
• May be in separate rooms (party request, institution choice)
• Must be relevant
Consider Relevant Evidence

Must objectively evaluate all evidence and make determinations on relevancy

Includes inculpatory and exculpatory evidence

- **Inculpatory**: tends to prove policy violation
- **Exculpatory**: tends to exonerate the accused
Rulings on Relevance – Title IX Policy

• Live, in the moment determinations
• Provide reasoning for irrelevance
  • No complicated or lengthy explanation required
• Admit and consider all relevant evidence
• Exceptions
• Must apply definitions used by the institution with respect to consent (or the absence or negation of consent) consistently, impartially, and in accordance with the requirements of the Title IX grievance process
Rape Shield Law - Title IX Policy

- Exclude evidence of Complainant’s prior sexual behavior or predisposition
- Two narrow exceptions
  - Someone other than respondent committed the conduct
  - Specific incidents of complainant’s sexual behavior with respondent to show consent
- Does not apply to Respondent
Treatment Records – Title IX Policy

- Can’t access, consider, disclose, or use records
- Made by a physician, psychologist, or other recognized professional
- Which are made and maintained in connection with the provision of treatment,
- Unless the party gives voluntary, written consent
Legally Privileged Information – Title IX Policy

• Cannot use questions or evidence that seek disclosure of legally privileged information, unless waived

• Consider:
  • Attorney-client communication
  • Privilege against self-incrimination
  • Confessions to a clergy member or religious figure
  • Spousal privilege
  • Confidentiality and trade secrets
Relevant Consideration: Prior Bad Acts

- Must consider
- May evaluate whether it warrants a high or low level of weight of credibility
- Must treat both parties equally in such weighing
Permissible? - Title IX Policy

• To Complainant: You typically have sex after drinking at parties, correct?
• To Respondent: You typically have sex after drinking at parties, correct?
• To either party: what date did you begin receiving treatment for depression?
Permissible?- Title IX Policy

• To Respondent: Isn’t it true that you are avoiding answering questions for fear of criminal implications?
• To Respondent: You called the Complainant the next day to see if he was okay, correct?
To Complainant: It was dark in the room so you couldn’t see who actually assaulted you, could you?
To Complainant: You tested positive for a sexually transmitted infection, correct?
To Complainant: Isn’t it true that you had consensual sex with Respondent the week following the alleged sexual assault?
• To Complainant: You told your attorney that the only reason you made a complaint was because your mom told you to do so, correct?
Role of Advisors in Hearings - Title IX Policy

- Parties must have an advisor to conduct cross-examination, whether chosen by a party or the recipient
- Challenging relevancy determinations
- Consider confidentiality obligations
Advisor Role - Title IX Policy

- Can adopt rules
- Can limit to just cross
- Want to allow more? Be equal.
Advisor Decorum - Title IX Policy

- Can adopt rules
- Can address abusive, intimidating, or disrespectful questioning
Advocacy Decorum - Title IX Policy

• Essential function is not to embarrass, blame, humiliate, or emotionally berate
• Essential function is to give the decisionmaker the fullest view possible of the relevant evidence
Questions from Decisionmaker

• Hearing approach is proactive and reactive
• So you can ask questions
Making a Determination - Title IX Policy

- Remain unbiased and impartial
- Render a reasoned decision based on evidence
- Base decisions on relevant evidence alone
- Consider weight of evidence
- Evaluate witness credibility
- Standard of evidence
All Relevant Evidence - Title IX Policy

- Must consider **all** relevant evidence
- Must consider **no** irrelevant evidence
### Written Determination - Title IX Policy

<table>
<thead>
<tr>
<th>Allegations</th>
<th>Identify the allegations</th>
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<tbody>
<tr>
<td>Process</td>
<td>Describe procedural steps taken</td>
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<tr>
<td>Facts</td>
<td>Findings of fact</td>
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<tr>
<td>Conclusion</td>
<td>Apply the code of conduct to the facts</td>
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<tr>
<td>Result</td>
<td>Provide statement of result, with rationale, for each allegation</td>
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<tr>
<td>Appeal</td>
<td>Appeal procedures</td>
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Factual Findings

Separate findings for each alleged policy violation

Focus on material facts (i.e., those that affect outcome)

Can describe undisputed and disputed facts separately

For any facts in dispute, show your work and reasoning
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<tr>
<th>Consider</th>
<th>Consider both supporting/corroborating and conflicting/inconsistent information for each disputed fact</th>
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<tbody>
<tr>
<td>Make</td>
<td>Make credibility determinations by considering corroborating evidence, inconsistencies, logic of explanation/narrative, impact of trauma</td>
</tr>
<tr>
<td>Use</td>
<td>Use words of parties/witnesses</td>
</tr>
<tr>
<td>Be</td>
<td>Be detailed and precise</td>
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Opportunity to Review

Document opportunities given to parties to provide information, review evidence, and provide rebuttal.

Explain if anything offered/mentioned was not considered/obtained and why.
Conclusion/Analysis

1. Does evidence show policy violation, not legal violation
2. Standard of Evidence
3. Make finding for each alleged policy violation
4. Explain rationale as clearly as possible
Decision-Maker Responsibilities - VAWA Policy (Student-Respondent)

- Review evidence collected during the investigation (investigative report)
- Determine Type of Student Conduct Meeting
- Send Notice of Alleged Misconduct to Parties w/opportunity to respond in writing
- Oversee Student Conduct Meeting
- Make determination on responsibility and sanctions
Decision-Maker Responsibilities - VAWA Policy (Faculty-Respondent)

• Review evidence collected during the investigation (investigative report)

• Make determination on responsibility and sanctions
Decision-Maker Responsibilities - VAWA Policy (Staff-Respondent)

• Review evidence collected during the investigation
• Make determination on responsibility and sanctions
Student Conduct Meeting - VAWA Policy
(Student-Respondent)

- Administrative Conduct Meeting
- Student Conduct Board Meeting
Student Conduct Meeting - VAWA Policy (Student-Respondent)

- Alleged misconduct is reviewed
- May be conducted in absence of one or both parties
- Information presented – VPSA's discretion
- Admission of individuals – VPSA's discretion
- Only individual and advisor may be present when making a statement
Determination of Responsibility – VAWA Policy (Student-Respondent)

• Administrative Conduct Meeting – VPSA makes decision
• Student Conduct Board Meeting
  • Student Conduct Board makes recommendation, including any proposed sanctions, and reasons therefore to VPSA;
  • VPSA has final discretion as to determination of responsibility and any sanctions

Notification to parties in writing
Determination of Responsibility – VAWA Policy (Faculty/Staff-Respondent)

- Preponderance of the evidence standard
- Violation of policy, appropriate sanctions (if applicable)
- Take prompt and appropriate action to stop the prohibited conduct, and to ensure the violation will not recur

- Notification to parties in writing
Serving Impartially
Bias

The Title IX Decision-maker must not have a conflict of interest or bias for or against Complainants or Respondents generally or for or against any individual Complainant or Respondent. And that they not pre-judge any matter before them.
Conflict of Interest

• Flexibility to choose employees or outsource adjudication functions
• No *per se* prohibited conflicts of interest when using school employees or individuals with histories of working in field of sexual violence as decisionmaker
• Caution against using generalizations to identify conflict of interest
Pre-Judgment

Tips for avoiding pre-judgment of facts:
• Each case is fact-specific
• Keep an open mind
• Actively listen to facts presented
• Statements by parties that do not submit to cross-examination cannot be considered
Sex Stereotypes

• Must not rely on sex stereotypes such as:
  - Women are “asking for it” based on actions or clothing
  - Men cannot be sexually assaulted
  - Women only decide they were assaulted after the fact due to regret or embarrassment
  - Men are more likely to be sexual aggressors

• Consider intersection of sex stereotypes with race, ability, sexuality, and gender identity
Credibility

- Consider other evidence
- Show your work
Appeal Process – Title IX Policy

- Available to both parties
- Four bases for appeal
- Notify party of appeal in writing
- Apply procedures equally for both parties
- Opportunity to submit written statement
- Issue written decision to both parties
Appeal Process – Title IX Policy

• Procedural issue affecting the outcome
• New evidence that wasn’t reasonably available at the time the determination regarding responsibility or dismissal was made that could affect the outcome
• TIXC, investigator, or decision-maker had conflict of interest or bias for or against complainants or respondents generally or the individual complainant or respondent that affected the outcome of the matter
• Illinois: Disproportionate Sanction
Procedural Issue

• Failure to follow the rules in policy/procedure
• Can be intentional or inadvertent
• Resulted in inappropriate decision; not always the case
New Information

• New Information
• Not known at the time
• Would change the opinion of the decisionmaker if known at the time
• Not a review of information known at the time
Disproportionate Sanction

• One or more reasons why the sanction is disproportionate with the violation
• Too severe or not severe enough
• Conflict of interest or bias for or against complainants or respondents generally or the individual complainant or respondent
• Affected the outcome of the matter
• Address any that are raised
Appeal Process – VAWA Policy (Student-Respondent)

- Available to both parties
- Three bases for appeal
- Notify parties of appeal
- Issue written decision to both parties
Appeal Process – VAWA Policy (Student-Respondent)

• Procedural error that allegedly occurred
• New information that was not available at the time of the Student Conduct Meeting that would substantially change the outcome
• Disproportionate Sanction
Appeal Process – VAWA Policy (Faculty/Staff-Respondent)

• Available to both parties
• One basis for appeal:
  • New information not available at the time of the investigation and resolution that would substantially change the outcome
• Notify parties of appeal
• Issue written decision to both parties
Recordkeeping Essentials

• Overview of Required Recordkeeping
• File Checklist
Scenarios and Mock Hearing
Step 1: Identify Elements

- What type of harassment/discrimination is alleged?
- What do you need to prove to establish policy violation?
Step 2: Apply Facts

• What evidence shows satisfaction of elements?
• What is undisputed?
• Where disputed, what other relevant evidence?
Scenario 1: Assault No Witnesses

- Jane and John friends and agree they “hung out around campus, did homework together” and “spent time together”
- John invited Jane to “Grab-a-Date” event, which had a “champagne and shackles theme” meaning dates were zip-tied and share a bottle of champagne
Scenario 1: Assault No Witnesses

- Jane: “Intention was to go to her own room and go to sleep because she was incoherently drunk and incredibly tired, but in between blackouts ended up in John’s dorm room.”
- “Told John multiple times she wanted to leave and go to her own room, but John insisted they hang out. Too tired to argue and too confused, Jane saw John’s couch, laid down and fell asleep.”
- Woke up to John touching her underwear and moving it aside to penetrate her with his finger. Said “no,” but felt pinned and couldn’t do anything else to resist.
- “I do think during these ‘nos’ I was kissing him.” He penetrated me with his penis.
Scenario 1: Assault No Witnesses

- John: While watching Netflix in room, sat together and I put my arm around Jane. We started kissing and as we continued on, I started touching her intimate parts, in which she showed no resistance.
- Eventually she paused, and I asked if everything was okay. I asked because I knew we had been friends and perhaps being intimate was not worth losing a friendship.
- She said everything was fine and then continued to unbuckle my belt, unbutton my pants. She stopped a second time and said she wanted to stop. We stopped and she stayed a little longer to watch the movie.
Scenario 1: Decision Maker

- What are the elements?
- What is disputed?
- Apply the Burden of Proof
Scenario 2: Instructor Harassment

- Teaching Assistant reports that supervising professor has treated her less favorably since learning she is a lesbian.
- TA reports that professor gives other TAs more favorable assignments.
- Professor calls TA “Pescatarian” in mocking tone before group social outings when selecting restaurant.
Scenario 2: Instructor Harassment

- Professor reports surprise at the complaint.
- Explains assignments as based on his understanding of the TA’s interests.
- Professor shocked that pescatarian was offensive—thought it described TA’s food preferences.
Scenario 2: Decision Maker

• What are the elements?
• What is disputed?
• Apply the Burden of Proof
Scenario 3: Electronic Harassment

• Two students recently ended a romantic relationship.
• They continue friendship, but one student repeatedly asks the other for naked photos.
Scenario 3: Electronic Harassment
Scenario 3: Decision Maker

- What are the elements?
- What is disputed?
- Apply the Burden of Proof
Mock Hearing-Groups

• Complainant Advisor
• Respondent Advisor
• Decision Maker
Questions?